

New Jersey State Legislature Office of Legislative Services Office of the State Auditor

Pinelands Commission

Fiscal Year 2009

Stephen M. Eells
State Auditor

LEGISLATIVE SERVICES COMMISSION

ASSEMBLYMAN JOSEPH J. ROBERTS, JR.

SENATOR THOMAS II, KEAN, JR. Vice-Chairman

SENATE

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GENERAL ASSEMBLY

PETER J. BIONDI JON M. BRAMNICK JOHN J. BURZICHELLI ALEX DECROCE ALISON LITTELL MCHOSE JOAN M. QUIGLEY BONNE WATSON COLEMAN



Ach Jersey State Legislature

OFFICE OF LEGISLATIVE SERVICES

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The Honorable Chris Christie Governor of New Jersey

The Honorable Stephen M. Sweeney President of the Senate

The Honorable Sheila Y. Oliver Speaker of the General Assembly

Mr. Albert Porroni
Executive Director
Office of Legislative Services

Enclosed is our report on the audit of the Pinelands Commission for Fiscal Year 2009. If you would like a personal briefing, please call me at (609) 292-3700.

Stephen M. Eells State Auditor

March 31, 2010

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LEGISLATIVE SERVICES COMMISSION

ASSEMBLYMAN JOSEPH J. ROBERTS, JR. Chairman

SENATOR THOMAS H. KEAN, JR. Vice-Chairman

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Mr. Albert Porroni
Executive Director
Office of Legislative Services

INDEPENDENT AUDITOR'S REPORT

We have audited the financial statements of the Pinelands Commission as listed in the accompanying table of contents as of and for the year ended June 30, 2009. These financial statements are the responsibility of management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Pinelands Commission prepares its financial statements on a modified accrual basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Pinelands Commission as of June 30, 2009, and the changes in financial position and budgetary comparisons for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2010 on our consideration of the Pinelands Commission management's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The accompanying schedules of expenditures of federal awards and state financial assistance are presented for purposes of additional analysis as required by United States OMB Circular Letter A-133 and the New Jersey Department of the Treasury Circular Letter 04-04-OMB, and are not required as part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

Stephen M. Eells State Auditor March 31, 2010

PINELANDS COMMISSION COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

FIDUCIARY GOVERNMENTAL FUND TYPES FUND TYPES PRIVATE ACCOUNT GROUPS SPECIAL PURPOSE GENERAL GENERAL REVENUE LONG-TERM GENERAL. TRUST FIXED TOTAL ASSETS FUND **FUNDS FUNDS** ASSETS DEBT (Memorandum Only) Cash & Cash Equivalents \$2,217,017 \$23,742,395 \$90,602 \$26,050,014 Receivables: 16 292 State 16,292 Federal 292,225 292,225 Other 264,107 264,107 Prepaid Expenses 265 265 General Fixed Assets: \$1,314,631 1.314.631 Furniture & Equipment Vehicles 116,017 116,017 Amount to be Provided for Retirement of Long-Term Liabilities \$399,881 399,881 331,176 1,737 Due from Other Funds 332,913 \$23,742,395 \$92,339 \$3,121,082 \$1,430,648 \$399,881 \$28,786,345 Total Assets LIABILITIES & FUND EQUITY Liabilities: Accounts Pavable \$52,502 \$9,487 S61,989 94,960 94 960 Salaries Payable Payroll Deductions Payable 32,653 32,653 Liabilities for Compensated Absences 34,454 \$399,881 434,335 Deferred Revenue: 91,793 5,385,446 5,477,239 Other 2,735,644 State Financial Assistance 2,735,644 331,176 Due to Other Funds 1,737 332,913 Total Liabilities 308,099 8,461,753 \$0 \$0 399,881 9,169,733 Fund Equity: 1,430,648 Investment in General Fixed Assets 1,430,648 Fund Balances - Reserved for: Encumbrances 76,653 76,653 Waste Water Facility - Hammonton 1,000 1,000 74,031 74,031 Unemployment Compensation Timber Rattlesnake Study 13,166 13,166 21,255 Rattlesnake Fencing 21,255 14,494,307 14,494,307 Pinelands Conservation Fund Fund Balances - Unreserved, Designated for: 279,970 Subsequent Year's Expenditures 279,970 Retirees' Health Benefits 750,879 750,879 70,161 70,161 Microfilming Project 3,825 3,825 Parcel Data **Building Improvements** 42,381 42,381 Vehicular Replacements 16,891 16,891 Computer Replacements 230,100 230,100 20,927 20,927 Other 2,090,418 1,286,775 785,335 18,308 Fund Balances - Undesignated 2,812,983 15,280,642 92,339 1,430,648 0 19,616,612 **Total Fund Equity** Total Liabilities & Fund Equity \$3,121,082 \$23,742,395 \$92,339 \$1,430,648 \$399,881 \$28,786,345

The accompanying Notes to the Financial Statements are an integral part of this Statement.

PINELANDS COMMISSION COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		MENTAL TYPES	FIDUCIARY FUND TYPES PRIVATE	
		SPECIAL	PURPOSE	
	GENERAL	REVENUE	TRUST	TOTAL
REVENUES	FUND	FUNDS	FUNDS	(Memorandum Only)
State of New Jersey Appropriations	\$2,618,000			\$2,618,000
Fringe Benefits Paid by the State	687,000			687,000
Federal Grants	523,649			523,649
State Grants	94,292	\$422,715		517,007
Other Grants	44,992			44,992
Interest Income	36,634	261,957	\$1,300	299,891
Unemployment Deductions			5,017	5,017
Application Fees	550,222			550,222
Other	234,760	915,000	553	1,150,313
Total Revenues	4,789,549	1,599,672	6,870	6,396,091
EXPENDITURES				
Current:				
Personnel	4,126,611	619,647		4,746,258
Supplies	108,790	1,136		109,926
Services	518,691	147,796		666,487
Maintenance & Rent	25,770	907		26,677
Capital Outlay	50,766			50,766
Land Acquisition		710,700		710,700
Unemployment Compensation Claims			10,940	10,940
Total Expenditures	4,830,628	1,480,186	10,940	6,321,754
Excess(Deficiency) of Revenues Over Expenditures	(41,079)	119,486	(4,070)	74,337
Other Financing Sources(Uses):				
Operating Transfers Out		(84,804)		(84,804)
Operating Transfers In	84,804			84,804
Total Other Financing Sources(Uses)	84,804	(84,804)		0
Excess(Deficiency) of Revenues and Other Sources				
over Expenditures and Other Uses	43,726	34,681	(4,070)	74,337
Fund Balance - Beginning of the Year	2,769,257	15,245,961	96,409	18,111,627
Fund Balance - End of the Year	\$2,812,983	\$15,280,642	\$92,339	\$18,185,964

The accompanying Notes to the Financial Statements are an integral part of this Statement.

PINELANDS COMMISSION

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GENERAL AND SPECIAL REVENUE FUND TYPES

BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Interest Income		GENERAL FUND				SPECIAL REVENUE FUNDS			
State of New Jersey Appropriations \$2,618,000 \$2,618,000 \$0 \$0 \$0 \$0 \$0 \$0 \$0	REVENUES			ACTUAL	FAVORABLE			ACTUAL	FAVORABLE
NJ Supplemental Appropriations 82,250 300,200 0 (360,200) Fringe Benefits Paid by the State 687,336 687,000 (336) Fringe Benefits Paid by the State 687,336 687,000 (336) Fringe Benefits Paid by the State 687,336 687,000 (336) State Grants 78,000 98,500 94,292 (4,208) \$1,079,000 \$1,079,000 \$422,715 (5656,285 Other Grants 89,142 89,142 44,992 (44,150) 18,750 18,750 17,750 (1,000 Interest Income 60,00 40,000 36,634 (3,366) 436,000 426,000 261,957 (164,043 Application Fees 598,500 450,000 550,222 100,222 Microfilm and Parcel Data Reserves 7,100 7,100 905 (6,195) Land Acquisition - CMCMUA Reserve 426,258 426,258 0 (426,258 Pinelands Conservation Activities Reserves 4,460,415 4,426,415 698,354 (3,728,061 Other 8,400 15,400 235,233 219,834 219,834						······································	***************************************		
Fringe Benefits Paid by the State					•				
Federal Grants		•		-					
State Grants 78,000 98,500 94,292 (4,208) \$1,079,000 \$1,079,000 \$422,715 \$1,056,285 \$1,079,000 \$1,07			,	-	' '				
Content Square			,	/					
Interest Income			,						
Application Fees									(1,000)
Microfilm and Parcel Data Reserves 7,100 7,100 905 66,195 426,258 426,258 0 426,258 10 42						436,000	426,000	261,957	(164,043)
Land Acquisition - CMCMUA Reserve Representation Activities Reserves Representation Representation Activities Reserves Representation Repr	11								
Pinelands Conservation Activities Reserves Other 8,400 15,400 235,233 219,833 219,833 219,833 915,000 915,000 915,000		7,100	7,100	905	(6,195)	4-4			
Other 8,400 15,400 235,233 219,833 915,000 915,000 915,000 Total Revenues 4,650,928 4,936,728 4,790,927 (145,801) 6,386,423 6,376,423 2,315,776 (4,060,647) EXPENDITURES Current: Personnel 4,337,736 4,354,336 4,126,611 227,725 416,300 416,300 619,647 (203,347) Supplies 120,500 123,300 109,054 14,246 7,250 7,250 1,136 6,114 Services 415,400 650,750 474,325 176,425 1,180,476 1,47,96 1,032,680 Maintenance & Rent 52,400 60,350 35,547 24,803 907 (907) Capital Outlay 70,500 66,195 46,211 19,984 4,686,397 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 <td>•</td> <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td> <td></td>	•					-			
EXPENDITURES		0.100	15.100	****	***	4,426,415	4,426,415		
EXPENDITURES Current: Personnel 4,337,736 4,354,336 4,126,611 227,725 416,300 416,300 619,647 (203,347) Supplies 120,500 123,300 109,054 14,246 7,250 7,250 1,136 6,114 Services 415,400 650,750 474,325 176,425 1,180,476 1,180,476 147,796 1,032,680 Maintenance & Rent 52,400 60,350 35,547 24,803 907 (907) Capital Outlay 70,500 66,195 46,211 19,984 Land Acquisition 4,686,397 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196)	Other	8,400	15,400	235,233	219,833			915,000	915,000
Current: Personnel 4,337,736 4,354,336 4,126,611 227,725 416,300 416,300 619,647 (203,347) Supplies 120,500 123,300 109,054 14,246 7,250 7,250 1,136 6,114 Services 415,400 650,750 474,325 176,425 1,180,476 147,796 1,032,680 Maintenance & Rent 52,400 60,350 35,547 24,803 907 (907) Capital Outlay 70,500 66,195 46,211 19,984 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): (96,000) (86,000) (84,804) 1,196 Operating Transfers Out (96,000) (86,000) (84,804) 1,196	Total Revenues	4,650,928	4,936,728	4,790,927	(145,801)	6,386,423	6,376,423	2,315,776	(4,060,647)
Current: Personnel 4,337,736 4,354,336 4,126,611 227,725 416,300 416,300 619,647 (203,347) Supplies 120,500 123,300 109,054 14,246 7,250 7,250 1,136 6,114 Services 415,400 650,750 474,325 176,425 1,180,476 147,796 1,032,680 Maintenance & Rent 52,400 60,350 35,547 24,803 907 (907) Capital Outlay 70,500 66,195 46,211 19,984 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): (96,000) (86,000) (84,804) 1,196 Operating Transfers Out (96,000) (86,000) (84,804) 1,196	EXPENDITURES								
Personnel 4,337,736 4,354,336 4,126,611 227,725 416,300 416,300 619,647 (203,347) Supplies 120,500 123,300 109,054 14,246 7,250 7,250 1,136 6,114 Services 415,400 650,750 474,325 176,425 1,180,476 1,180,476 147,796 1,032,680 Maintenance & Rent 52,400 60,350 35,547 24,803 907 (907) Capital Outlay 70,500 66,195 46,211 19,984 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): (96,000) (86,000) (84,804) 1,196 Operating Transfers Out (96,000) (86,000) (84,804) 1,196									
Supplies 120,500 123,300 109,054 14,246 7,250 7,250 1,136 6,114 Services 415,400 650,750 474,325 176,425 1,180,476 1,180,476 147,796 1,032,680 Maintenance & Rent 52,400 60,350 35,547 24,803 907 (907) Capital Outlay 70,500 66,195 46,211 19,984 4,686,397 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196) (96,000) (86,000) (84,804) 1,196	Personnel	4,337,736	4,354,336	4,126,611	227,725	416,300	416,300	619.647	(203,347)
Services 415,400 650,750 474,325 176,425 1,180,476 1,180,476 147,796 1,032,680 Maintenance & Rent 52,400 60,350 35,547 24,803 907 (907) Capital Outlay 70,500 66,195 46,211 19,984 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196) 4,196 4,803 4,190,476 1,180,476 1,180,476 1,180,476 1,180,476 1,180,476 1,180,476 1,190,476 1,180,476 1,180,476 1,180,476 1,180,476 1,190,790 1,907 907 1,007 3,975,697 1,190 1,480,186 4,810,237 1,480,186 4,810,237 1,190 1,190 1,190 1,190 <t< td=""><td>Supplies</td><td>120,500</td><td>123,300</td><td>109,054</td><td>14,246</td><td>7,250</td><td>7,250</td><td>1,136</td><td>6,114</td></t<>	Supplies	120,500	123,300	109,054	14,246	7,250	7,250	1,136	6,114
Capital Outlay 70,500 66,195 46,211 19,984 4,686,397 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196) 66,000 66,000 66,000 68,000 1,196			650,750	474,325	176,425		1,180,476		
Land Acquisition 4,686,397 4,686,397 710,700 3,975,697 Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196) 6,290,423 1,480,186 4,810,237	Maintenance & Rent	52,400	60,350	35,547	24,803			907	(907)
Total Expenditures 4,996,536 5,254,931 4,791,748 463,183 6,290,423 6,290,423 1,480,186 4,810,237 Other Financing Sources(Uses): Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196)	Capital Outlay	70,500	66,195	46,211	19,984				
Other Financing Sources(Uses): (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196)	Land Acquisition					4,686,397	4,686,397	710,700	3,975,697
Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196)	Total Expenditures	4,996,536	5,254,931	4,791,748	463,183	6,290,423	6,290,423	1,480,186	4,810,237
Operating Transfers Out (96,000) (86,000) (84,804) 1,196 Operating Transfers In 96,000 86,000 84,804 (1,196)	Other Financine Sources(Uses):								
Operating Transfers In 96,000 86,000 84,804 (1,196)						(96,000)	(86,000)	(84,804)	1,196
Total Other Financing Sources(Uses) 96,000 86,000 84,804 (1,196) (96,000) (86,000) (84,804) 1,196	• =	96,000	86,000	84,804	(1,196)	V//			
	Total Other Financing Sources(Uses)	96,000	86,000	84,804	(1,196)	(96,000)	(86,000)	(84,804)	1,196
Net Increase(Decrease) in Fund Balances (\$249,608) (\$232,203) \$83,983 \$316,186 \$0 \$0 \$750,786 \$750,786	Not Incressed Decrease) in Fund Ralances	(\$249.608)	(\$232.203)	\$83 Q83	\$316.186	\$n	\$0	\$750.786	\$750.786

The accompanying Notes to the Financial Statements are an integral part of this Statement.

PINELANDS COMMISSION NOTES TO THE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of the Reporting Entity - The Pinelands Commission was formed in 1979 by the Pinelands Protection Act. The Commission is charged with the development and implementation of the Comprehensive Management Plan for the Pinelands. It plays significant roles in monitoring the level and types of development that occur within the Pinelands, acquisition of land, planning, zoning, permitting, research and education. The Commission consists of 15 members. Seven are appointed by the Governor of New Jersey. Another seven are appointed by each of the counties within the Pinelands, i.e. Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester and Ocean. One member is appointed by the U.S. Secretary of the Interior. The Commission works closely with all levels of government, organizations and interested citizens to help them understand and implement the Pinelands Comprehensive Management Plan.

The primary criterion for including activities within the Commission's reporting entity, as set forth in Section 2100 of the GASB <u>Codification of Governmental Accounting and Financial Reporting Standards</u>, is the degree of oversight responsibility maintained by the Commission. Oversight responsibility includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters. The combined financial statements include all funds and account groups of the Commission over which the Board exercises operating control. There were no additional entities required to be included in the reporting entity under the criteria as described above, in the current fiscal year.

<u>Basis of Presentation</u> - The financial statements of the Pinelands Commission have been prepared on a modified accrual basis, which is a comprehensive basis of accounting other than generally accepted accounting principles. The more significant of the Commission's accounting policies are described in this note.

The accounts of the Commission are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

The various funds and accounts are grouped into three fund types within two broad fund categories and two account groups as follows:

GOVERNMENTAL FUNDS

<u>General Fund</u> - The General Fund is the general operating fund of the Commission. It is used to account for all financial resources except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - The Special Revenue Funds are used to account for the proceeds of specific revenues, other than trusts, that are legally restricted to expenditures for specified purposes. The Commission utilizes the following four special revenue funds:

<u>Land Acquisition Fund</u> - This fund is used to account for assessments collected from the Cape May County Municipal Utilities Authority and per agreement is restricted in use for the acquisition of conservation and recreation lands in the Pinelands National Reserve.

<u>Pinelands Development Credit Fund</u> - This fund is used to account for appropriations from the State of New Jersey that are restricted for purchasing Pinelands Development Credits through the Pinelands Development Credit Bank.

<u>Kirkwood-Cohansey Aquifer Study Fund</u> - This fund is used to account for monies transferred to the Commission from the "Water Supply Fund" by the State of New Jersey to fund the completion of a report on the assessment on how the future and current water supply needs within the pinelands area may be met while protecting the Kirkwood-Cohansey aquifer system.

<u>Pinelands Conservation Fund</u> - The Commission has reserved a portion of this fund for preservation of land and designated other portions to be used as an endowment for conservation planning/research and community planning/design. The intention of the Commission is to use the proceeds of the endowments to fund or partly fund relevant activities without invading the principal amount.

FIDUCIARY FUNDS

<u>Private Purpose Trust Funds</u> - The Private Purpose Trust Funds are used to account for assets held by the Commission in a trustee capacity or as an agent on behalf of others. These include two Private Purpose Trust Funds, the Unemployment Compensation Insurance Fund and the "Katie" Fund. Private Purpose Trust Funds are accounted for in essentially the same manner as governmental funds. Private Purpose Trust Funds account for assets of which both the principal and interest may be spent.

ACCOUNT GROUPS

<u>General Fixed Assets Account Group</u> - Fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the General Fixed Assets Account Group, rather than in governmental funds.

<u>General Long-Term Debt Account Group</u> - Long-term liabilities expected to be financed from governmental funds are accounted for in the General Long-Term Debt Account Group, not in the governmental funds. This includes the noncurrent portion of the liability for compensated absences.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the General Long-Term Debt Account Group.

Basis of Accounting and Measurement Focus - The modified accrual basis of accounting is used for measuring financial position and operating results of all governmental and fiduciary fund types. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recognized in the accounting period in which the fund liability is incurred, except for principal and interest on general long-term debt which are recorded when due.

Budgets/Budgetary Control - An annual appropriated budget is approved by the Commission each year for the General Fund and Special Revenue Funds. The budgets are prepared using the budgetary basis of accounting. Formal budgetary integration into the accounting system is employed as a management control device during the year. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year end.

The accounting records of the General Fund and Special Revenue Funds are maintained on the budgetary basis. The budgetary basis differs from modified accrual basis in that the budgetary basis recognizes encumbrances as expenditures and also recognizes increases/decreases in designations/reserves of fund balance, whereas the modified accrual basis does not. Sufficient supplemental records are maintained to allow for the presentation of modified basis financial reports.

The budget, as detailed on the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budgetary Basis - General Fund and Special Revenue Funds, include all amendments to the adopted budget.

The following presents a reconciliation of the General Fund from the budgetary basis of accounting as presented in the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General Fund to the modified accrual basis of accounting as presented in the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - All Governmental and Fiduciary Fund Types (in thousands).

4.0
0.9)
1.4)
2.0
3.7

The following presents a reconciliation of the Special Revenue Fund from the budgetary basis of accounting as presented in the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Special Revenue Funds to the modified accrual basis of accounting as presented in the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - All Governmental and Fiduciary Fund Types (in thousands).

Net Increase (Decrease) in Fund Balances for the Year (Budgetary Basis)	\$ 750.8
Adjustments:	
Less: Net decrease in designation due to revenue previously claimed	(716.1)
Excess (Deficiency) of Revenues and Other Financing Sources over	
Expenditures and Other Financing Uses (Modified Accrual Basis)	 34.7

Encumbrances - Under encumbrance accounting purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances are reported as reservations of fund balances at fiscal year end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

<u>Cash and Cash Equivalents</u> - Cash and cash equivalents include petty cash, change funds, cash in banks and all highly liquid investments with a maturity of three months or less at the time of purchase and are stated at cost which approximates fair value. The Commission also participates in the State of New Jersey Cash Management Fund administered by the New Jersey Department of the Treasury, Division of Investments, wherein amounts contributed by the State as well as other local government units are combined into a large scale investment program.

<u>Prepaid Expenses</u> - Prepaid expenses represent payments made to vendors for services that will benefit periods beyond June 30, 2009.

<u>Fixed Assets</u> - General fixed assets are reflected as expenditures in the applicable governmental funds, and the related assets are reported in the General Fixed Assets Account Group. Expenditures which enhance the asset or significantly extend the useful life of the asset are considered improvements and are added to the fixed asset's currently capitalized cost. The cost of normal repairs and maintenance is not capitalized.

<u>Compensated Absences</u> - Compensated absences are those absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered, and that are not contingent on a specific event that is outside the control of the Commission and its employees, is accrued as the employees earn the rights to the benefits. Compensated absences that relate to future services, or that are contingent on a specific event that is outside the control of the Commission and its employees, are accounted for in the period in which such services are rendered or in which such events take place.

In governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for the compensated absences. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group.

<u>Due from/to Other Funds</u> - Amounts due from/to other funds represent monies owed from or to other funds. The General Fund disburses all the funds for expenditures incurred by all other funds, the monies are transferred between funds.

<u>Deferred Revenue</u> - Deferred revenue in the general and special revenue funds represents cash that has been received but not yet earned.

<u>Fund Equity</u> - Reserves represent those portions of fund equity not available for appropriation or legally segregated for a specific future use. Designated fund balances represent plans for future use of financial resources.

<u>Total Columns on Combined Statements</u> - Total columns are captioned "memorandum only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with accounting principles generally accepted in the United States of America. Nor is such data comparable to a consolidation.

Note 2: PRIOR PERIOD RESTATEMENT

There was no prior period restatement during this accounting period.

Note 3: CASH AND CASH EQUIVALENTS

GASB Statement No. 40, *Deposit and Investment Risk Disclosure*, requires that the Pinelands Commission disclose bank deposits that are subject to custodial credit risk. The custodial credit risk for deposits is the risk that, in the event of a failure of a depositary financial institution, the Commission will not be able to recover deposits or will not be able to recover collateral securities that may be in the possession of an outside party. As of June 30, 2009 the Commission's two bank balances amounted to \$119,100.90. Of this balance, none was exposed to custodial credit risk as uninsured and uncollateralized.

The balance of the Commission's cash and cash equivalents are deposited in the New Jersey Cash Management Fund. The Fund is governed by regulations of the State Investment Council, who prescribe standards designed to insure the quality of investments in order to minimize risk to the Funds participants. An amount totaling \$26.0 million is deposited with the Fund as of June 30, 2009. The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, PO Box 290, Trenton, NJ 08625-0290.

Note 4: FIXED ASSETS

The following schedule is a summarization of general fixed assets by source as of June 30, 2009:

	Balance	Adjusted			Balance
	June 30, 2008	Balance*	Additions	Deletions	June 30, 2009
Furniture and Equipment	\$1,299,924	\$1,314,850	\$43,903	\$44,122	\$1,314,631
Vehicles	110,594	95,668	20,349		\$116,017
Total	\$1,410,518	\$1,410,518	\$64,252	\$44,122	\$1,430,648

*June 30, 2008 balance for Furniture and Equipment was understated by \$14,926 and Vehicles balance was overstated by \$14,926. The June 30, 2008 total balance remains the same.

Note 5: LEASES

<u>Lease Obligations</u> - At June 30, 2009, the Commission had operating lease agreements in effect for four copy machines. Future minimum rental payments under operating lease agreements are as follows:

Fiscal	
Year	Amount
2010	\$12,086
2011	\$12,086
2012	\$9,189
2013	\$2,279

Rental payments under operating leases for the fiscal year ended June 30, 2009 were \$11,216. Four new lease agreements were entered into in fiscal year 2009, two of which are for a three-year term and two are for a four-year term.

Note 6: RETIREMENT SYSTEM

The Commission contributes to a cost-sharing multiple-employer defined benefit pension plan, the Public Employees' Retirement System (PERS), which is administered by the New Jersey Division of Pensions and Benefits. This plan provides retirement, death and disability, and medical benefits to qualified members. Vesting and benefit provisions are established by N.J.S.A. 43:15A and 43:3B. The plan has a Board of Trustees that is primarily responsible for its administration. The Division issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to:

State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295

The contribution requirements of plan members are determined by State statute. In accordance with P.L. 1994, Chapter 62, as amended by P.L. 2007, Chapter 103, plan members enrolled in the Public Employees' Retirement System are required to contribute 5.5% of their annual covered salary. Employer contributions to the plan are determined actuarially and are billed by the plan administrator. The Commission's contributions to the plan, equal to the required contributions, were as follows:

Fiscal Year	PERS				
2009	\$270,274	(\$177,009)	**		
2008	\$244,476	(\$48,895)	*		
2007	\$177,514	(\$71,006)	*		
2006	\$130,208	(\$78,125)	*		
2005	\$101,925	(\$81,539)	*		

^{*}Funded by the Pension Security Act Credit

Note 7: HEALTH CARE BENEFITS

The Commission provides health care benefits, through the New Jersey State Health Benefits Program, to all continuing employees who are scheduled to work 20 or more hours per week, along with their spouses and eligible dependents. Expenditures for health care benefits are recognized on a pay-as-you-go basis.

Beginning October 2008, employees enrolled in the New Jersey State Health Benefits Program are required to contribute 1.5% of their bi-weekly salary each pay day. The balance of the monthly health care benefits premium is paid by the Commission who receives a partial reimbursement from the New Jersey State Fringe Benefits Interdepartmental Account. Employees covered by other health insurance can elect to waive coverage and receive \$1,000 annually. The Commission's health care benefits premiums, including employee coinsurance, are as follows:

^{**}Funded by New Jersey interdepartmental accounts

Health Care Costs

•		Cost to		,	
Fiscal Year	Premium	Commission	Coinsurance	Interdepartmental	
2009	\$616,708	\$126,774	\$34,686	\$455,248	*
2008	\$678,309	\$424,309		\$254,000	*
2007	\$669,157	\$415,157		\$254,000	*
2006	\$536,575	\$282,575		\$254,000	*
2005	\$493,068	\$239,068		\$254,000	*

^{*} Funded by New Jersey interdepartmental accounts

Note 8: POST EMPLOYMENT BENEFITS

In addition to the pension benefits described in Note 6, the Commission provides post-retirement health care benefits, in accordance with State statutes, to all employees who retire from the Commission after accumulating 25 years of credited service of which at least seven years are Commission employment. Expenditures for post-retirement health care benefits are recognized on a pay-as-you-go basis. During the fiscal year ended June 30, 2009, expenditures of \$82,966 were recognized for post-retirement health care of which \$54,743 was funded by New Jersey interdepartmental accounts. The Commission has designated a portion of unreserved fund balance (see Note 11) as a funding source for Post Employment Benefits.

Note 9: RISK MANAGEMENT

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> - The Commission maintains commercial insurance coverage for property, liability and surety bonds.

New Jersey Unemployment Compensation Insurance - In 1979, the Commission elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the Commission is required to reimburse the New Jersey Unemployment Trust fund for benefits paid to its former employees and charged to its account with the State. The Commission is billed quarterly for amounts due to the State. The following is a summary of employee contributions, reimbursements to the State for benefits paid and the ending balance of the Commission's trust fund for the current and previous four years:

	Employee	Amount	Funding
Fiscal Year	Contributions	Reimbursed	Balance*
2009	\$5,017.34	\$10,940.00	\$74,030.75
2008	\$4,854.67	\$99.69	\$78,903.59
2007	\$4,916.53	\$0.00	\$71,225.76
2006	\$4,993.53	\$1,974.00	\$62,981.97
2005	\$4,823.56	\$2,805.00	\$57,627.97

^{*} Includes annual interest income

Note 10: <u>COMPENSATED ABSENCES</u>

The Commission's policy states that employees are entitled, upon termination, to the current year's unused vacation time in addition to any unused vacation time previously earned up to a maximum of 30 days. In addition, employees are eligible, at retirement, to receive payment for one-half of their accumulated sick leave up to a maximum of \$15,000. Unused vacation time expected to be taken in the succeeding fiscal year in the amount of \$34,426 has been recorded as a liability in the General Fund on the accompanying balance sheet.

A liability for vested compensated absences has also been established in the General Long-Term Debt Account Group as the benefits accrue to employees. As of June 30, 2009, the estimated long-term liability for compensated absences was \$399,881.

Note 11: FUND BALANCE

RESERVED

Reservations of fund balances of governmental funds are established to either (1) satisfy legal covenants that require a portion of the fund balance to be segregated or (2) identify the portion of the fund balance that is not appropriable for future expenditures. Specific reservations of the fund balance are summarized below:

<u>Reserved for Encumbrances</u> - The reserve for encumbrances was created to represent encumbrances outstanding at the end of the year based on purchase orders and contracts signed by the Commission but not completed as of the close of the fiscal year.

<u>Reserved for Wastewater Facility Hammonton</u> - This reserve was established with funds provided by Hammonton Town and is used to partially finance research activities related to improving the Hammonton land application facility for sewage plant effluent.

Reserved for Unemployment Compensation - This reserve was established with funds contributed by employees and used to reimburse the State for benefits paid.

Reserved for Timber Rattlesnake Study - This reserve was created as a result of a settlement in order to fund an escrow for the study and monitoring of the timber rattlesnakes in and near a particular development site.

Reserved for Rattlesnake Fencing - This reserve was created to account for funds restricted for possible future fencing necessitated by the above rattlesnake study.

Reserved for Pinelands Conservation Fund - This reserve was established with funds provided by the Atlantic Electric Co. as a result of the proposed electric transmission line project to further the Pinelands protection program and ensure a greater level of protection for the unique resources of the Pinelands area.

UNRESERVED

<u>Designated for Subsequent Year's Expenditures</u> - This designation of fund balance has been appropriated and included as anticipated revenue for the year ending June 30, 2010.

<u>Designated for Retirees' Health Benefits</u> - This is a designation of fund balance that the Commission intends to utilize to fund future retirees' health benefits.

<u>Designated for Microfilming Project</u> - This is a designation of fund balance that the Commission intends to utilize for the microfilming or imaging of Commission records and documents.

<u>Designated for Parcel Data</u> - This is a designation of fund balance that the Commission intends to utilize for the creation and maintenance of parcel data in a geographical imaging system.

<u>Designated for Building Improvements</u> - This is a designation of fund balance that the Commission intends to utilize to fund building improvements.

<u>Designated for Vehicle Replacements</u> - This is a designation of fund balance that the Commission intends to use to replace existing Commission motor vehicles.

<u>Designated for Computer Replacements</u> - This is a designation of fund balance that the Commission intends to use to replace obsolete computer hardware and software.

<u>Designated - Other</u> - This represents designations of fund balance that the Commission intends to utilize for various projects, such as Pinelands poster reprinting and conformance activities.

<u>Undesignated</u> - Used to represent that portion of fund balance resources available for appropriation.

Note 12: CONCENTRATION OF CREDIT RISK

The Commission receives a significant portion of its total revenues from the State of New Jersey. Since these revenues are subject to annual appropriation, any reduction in the amount appropriated in the State's budget will have a material impact on the operations of the Commission. A comparison of annual operating revenues is shown below:

	Total State Aid	General Fund	
Fiscal Year	Revenues	Revenues *	Percentage
2009	\$3,305,000	\$4,874,354	68%
2008	\$3,613,650	\$4,960,052	73%
2007	\$3,502,000	\$5,162,330	68%
2006	\$3,358,000	\$5,071,711	66%
2005	\$3,358,000	\$4,741,284	71%

^{*} Includes transfers from other funds

Supplementary Information

PINELANDS COMMISSION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Federal Grantori Pass-through Grantori/Program Title	Federal CFDA Number	Grant Number or Identifier	Program or Award Amount	Grant From	Period To	Accounts Receivable 06/30/08	Cash Received	Expenditures	Accounts Receivable 06/30/09
U.S. Department of the Interior National Park Service - cluster Long-Term Pinelands Monitoring Program Long-Term Pinelands Monitoring Program Pinelands Information and Public Research Center, Phase #1	nva Nva Nva	CAH4560-05-0002 CAH4506-08-0713 CAH1846-06-0002	\$1,227,047 \$534,600 \$50,000	5/13/2005 8/19/2008 9/17/2008	3/31/2010 3/31/2013 4/11/2011	\$134,666 8,682	\$349,605 22,891 8,994	\$214,939 126,138 8,934	\$111,929
Total U.S. Department of the Interior						143,348	381,490	350,071	111,929
U.S. Environmental Protection Agency Wetlands Protection Upland Buffer Zones Total U.S. Environmental Protection Agency	66.461	CD97246808-0	\$214,915	1/15/2008	1/14/2011	759 759	3,857 3,857	21,718	18,620 18,620
U.S. Department of Transportation Federal Highway Administration - cluster Passed Through NJ Department of Transportation Highway Planning and Construction Highway Planning and Construction FHWA National Scenic Byway Discretionary Grant	20.205 20.205 20.205	N/A N/A SBW-SB03(003)	\$194,000 \$974,000 \$200,000	8/19/1997 8/14/1998 8/7/2007	Completion Completion 12/31/2009	13,823	4,007 42,398	5,228 146,632	15,044 146,632
Total U.S. Department of Transportation						56,221	46,405	151,860	161,676
Total Federal Assistance						\$200,328	\$431,752	\$523,649	\$292,225

See Report and the Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance.

PINELANDS COMMISSION SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Granton/Pass Through	State Grant or	Program or Award	Grant I	Period	Accounts Receivable	Deferred Revenue	Cash		Accounts Receivable	Deferred Revenue
Grantori Program Title	GMIS Number	Amount	From	То	06/30/08	06/30/08	Received	Expenditures	06/30/09	06/30/09
Department of Environmental Protection New Jersey State Appropriation Act State Aid State Aid - Fringe Benefits	100-042-4800-082 100-094-9410-011	\$2,618,000 \$687,000	7/1/2008 7/1/2008	6/30/2009 6/30/2009			\$2,618,000 687,000	\$2,618,000 687,000		
Pinelands Development Credit Purchases	100-042-4800-324	\$13,000,000	7/1/1999	Completion		\$1,759,199	991,000	eur,eeu		\$1,759,199
Water Supply Fund Kirkwood-Cohansey Aquifer Assessment	100-042-4840-077	\$5,500,000	1/1/2002	Completion		1,399,160		422,715		976,445
Division of Watershed Management Watershed Protection Fund (CBT) Wastewater Management	100-042-4850-099	\$490,000	9/1/2001	11/30/2008	\$46,435		117,435	71,000	***************************************	***************************************
Total Department of Environmental Protection					46,435	3,158,359	3,422,435	3,798,715		2,735,644
Department of Banking and Insurance PBC Bank Program - Services PDC Bank Program - Services	100-014-3180-004-3899 100-014-3180-004-3890	\$7,600 \$8,000	7/1/2007 7/1/2008	6/30/2008 6/30/2009	7,014		7,014 7,000	7,000		
Total Department of Banking and Insurance					7,014		14,014	7,000		
Department of Transportation FHWA National Scenic Byway Discretionary Grant (state portion)	93-480-078-6300-A78-7310	\$25,000	8/7/2007	12/31/2009	4,711		4,711	16,292	\$16,292	
Total Department of Transportation					4,711		4,711	16,292	16,292	
Total State Assistance					\$58,160	\$3,158,359	\$3,441,150	\$3,822,007	\$16,292	\$2,735,644

See Report and Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance.

PINELANDS COMMISSION

Notes to Schedules of Expenditures of Federal Awards and State Financial Assistance For the Fiscal Year Ended June 30, 2009

Note 1. GENERAL

The accompanying schedules of expenditures of federal awards and state financial assistance present the activity of all federal awards and state financial assistance programs of the New Jersey Pinelands Commission. The Commission is defined in Note 1 to the financial statements. All federal awards and state financial assistance received directly from federal and state agencies, as well as federal awards and state financial assistance passed through other government agencies, are included on the schedules of expenditures of federal awards and state financial assistance.

Note 2. BASIS OF ACCOUNTING

The accompanying schedules of expenditures of federal awards and state financial assistance are presented using the modified accrual basis of accounting. This basis of accounting is described in Note 1 to the Commission's general-purpose financial statements.

Note 3. RELATIONSHIP TO FINANCIAL STATEMENTS

Amounts reported in the accompanying schedules agree with amounts reported in the Commission's financial statements.

Note 4. RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.

Note 5. MAJOR PROGRAMS

Major programs are identified in the <u>Summary of Auditor's Results</u> section of the <u>Schedule of Findings</u> and Questioned Costs.

Pinelands Commission

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

For Fiscal Year Ended June 30, 2009 LEGISLATIVE SERVICES COMMISSION

ASSEMBLYMAN JOSEPH J. ROBERTS, JR. Chairman

SENATOR THOMAS H. KEAN, JR. Vice-Chairman

SENATE

ANDREW R. CIESLA RICHARD J. CODEY NIA H. GILL ROBERT M. GORDON SEAN T. KEAN JOSEPH M. KYRILLOS. JR. LORETTA WEINBERG

GENERAL ASSEMBLY

PETER J. BIONDI JON M. BRAMNICK JOHN J. BURZICHELLI ALEX DECROCE ALISON LITTELL MCHOSE JOAN M. QUIGLEY BONNIE WATSON COLEMAN



Aem Jersep State Legislature

OFFICE OF LEGISLATIVE SERVICES

OFFICE OF THE STATE AUDITOR 125 SOUTH WARREN STREET PO BOX 067 TRENTON NJ 08625-0067

> ALBERT PORRONI Executive Director (609) 292-4625

OFFICE OF THE STATE AUDITOR (609) 292-3700 FAX (609) 633-0834

STEPFIEN M. FELLS
State Auditor

THOMAS R. MESEROLL

The Honorable Chris Christie Governor of New Jersey

The Honorable Stephen M. Sweeney President of the Senate

The Honorable Sheila Y. Oliver Speaker of the General Assembly

Mr. Albert Porroni Executive Director Office of Legislative Services

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of the Pinelands Commission as of and for the year ended June 30, 2009 and have issued our report thereon dated March 31, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The Pinelands Commission prepares its financial statements on a modified accrual basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Pinelands Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Pinelands Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Pineland Commission's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that result in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Pinelands Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the management of the Pinelands Commission, the State of New Jersey, the Legislature, and federal and state awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Stephen M. Eells
State Auditor

March 31, 2010

Pinelands Commission

Report on Compliance with Requirements
Applicable to Each Major Program and on Internal
Control over Compliance in Accordance with
United States OMB Circular Letter A-133 and
New Jersey Department of the Treasury
Circular Letter 04-04-OMB

For the Fiscal Year Ended June 30, 2009

LEGISLATIVE SERVICES COMMISSION

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Aew Jersey State Tegislature

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Office of Legislative Services

REPORT ON COMPLIANCE WITH REQUIREMENTS

APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL

CONTROL OVER COMPLIANCE IN ACCORDANCE WITH

UNITED STATES OMB CIRCULAR LETTER A-133 AND

NEW JERSEY DEPARTMENT OF THE TREASURY

CIRCULAR LETTER 04-04-0MB

Compliance

We have audited the compliance of the Pinelands Commission with the types of compliance requirements described in the United States OMB Circular Letter A-133 and the New Jersey Grant Compliance Supplement that are applicable to each of its major federal and state programs for the year ended June 30, 2009. The Pinelands Commission's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal and state programs is the responsibility of the Pinelands Commission's management. Our responsibility is to express an opinion on the Pinelands Commission's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; United States OMB Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*; and the New Jersey Department of the Treasury Circular Letter 04-04-OMB. Those standards, OMB Circular A-133, and Treasury Circular Letter 04-04-OMB, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the Pinelands Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Pinelands Commission's compliance with those requirements.

In our opinion, the Pinelands Commission complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal and state programs for the year ended June 30, 2009.

Internal Control over Compliance

The management of the Pinelands Commission is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal and state programs. In planning and performing our audit, we considered the Pinelands Commission's internal control over compliance with the requirements that could have a direct and material effect on a major federal or state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Pinelands Commission's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal or state program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal or state program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the management of the Pinelands Commission, the State of New Jersey, the Legislature and federal and state awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Stephen M. Eells

State Auditor March 31, 2010

PINELANDS COMMISSION SCHEDULE OF FINDINGS AND QUESTIONED COSTS FISCAL YEAR ENDED JUNE 30, 2009

Part I - Summary of Auditor's Results

Financial Statements							
Type of auditor's report issued:	Unqualified						
Internal control over financial reporting:							
Material weakness(es) identified?	YesNo						
Significant deficiency(ies) identified that are not considered to be material weaknesses?	None Reported						
Noncompliance material to financial statements noted?	YesNo						
Federal Awards Section							
Dollar threshold used to distinguish Type A and Type B programs:	\$300,000						
Auditee qualified as low-risk auditee?	Yes No						
Internal control over major programs:							
Material weakness(es) identified?	Yes v _No						
Significant deficiency(ies) identified that are not considered to be material weaknesses?	None Reported						
Type of auditor's report on compliance for major programs:	Unqualified						
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section .510(a)	Yes No						
Identification of major programs:							
Type A -High Risk Programs	None						
Type B -High Risk Programs	U.S. Department of Interior-National Park Service - Cluster						
	U.S. Department of Transportation-Federal Highway Administration - Cluster						

PINELANDS COMMISSION SCHEDULE OF FINDINGS AND QUESTIONED COSTS FISCAL YEAR ENDED JUNE 30, 2009

Part I - Summary of Auditor's Results (continued):

Yes / No					
None Reported					
Unqualified					
Yes V No					
Name of State Program					
State of New Jersey Appropriation					
State Aid - Fringe Benefits					
Kirkwood-Cohansey Aquifer Assessment					

Part II - Schedule of Financial Statement Findings

No compliance or internal control over financial reporting findings were noted that are required to be reported under *Government Auditing Standards*.

Part III - Schedule of Federal and State Awards Findings and Questioned Costs

The audit disclosed no findings or questioned costs for the current period.

PINELANDS COMMISSION SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS FISCAL YEAR ENDED JUNE 30, 2009

There were no audit findings or questioned costs during the prior year.						